

Message Text

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PAGE 01 TOKYO 07073 01 OF 02 130919Z
ACTION EB-07

INFO OCT-01 EUR-12 EA-07 ISO-00 CAB-02 CIAE-00 COME-00
DODE-00 DOTE-00 INR-07 NSAE-00 EPG-02 FAA-00
SSO-00 NSCE-00 USIE-00 PA-01 PRS-01 SS-15 NSC-05
L-03 H-01 INRE-00 IO-13 /077 W
-----130935Z 095887 /16

O R 130835Z MAY 77
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC IMMEDIATE 7744
INFO AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 1 OF 2 TOKYO 7073

LONDON CIVAIR DEL FOR STYLES

E.O. 11652: GDS
TAGS: EAIR, JA
SUBJECT: CIVAIR: US-JAPAN NEGOTIATIONS: MAY 13

1. SUMMARY: DURING INFORMAL MEETING AT MOFA FRIDAY MORNING, JAPANESE SIDE SAID THEY WOULD NOT HAVE AN ANSWER TO U.S. THURSDAY NIGHT PROPOSAL THIS WEEK AND STATED THEY WOULD RESPOND THROUGH DIPLOMATIC CHANNELS. PRESS STATEMENT AGREED UPON. DURING AFTERNOON, U.S. DELEGATION GAVE JAPANESE DRAFT MEMORANDUM CONTAINING OUR PROPOSALS FOR RESOLUTION OF IMMEDIATE ISSUES, PENDING COMPLETION OF REVISION TALKS WHICH WE AGREED WOULD BE TARGETED FOR END DECEMBER, 1977. END SUMMARY.

2. DURING INFORMAL SESSION MORNING MAY 13, JAPANESE SIDE TOLD U.S. DELEGATION THEY WOULD NOT BE ABLE TO GIVE US AN ANSWER TO OUR THURSDAY NIGHT PROPOSAL PRIOR TO END OF THIS WEEK'S TALKS BUT THAT THEY WOULD ANSWER US AS SOON AS POSSIBLE THROUGH DIPLOMATIC CHANNELS.

3. TWO SIDES AGREED THAT, IN RESPONSE TO EXPECTED
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PAGE 02 TOKYO 07073 01 OF 02 130919Z

PRESS QUERIES, JAPANESE COULD SAY THAT WE DID NOT HAVE TIME TO COMPLETE THIS WEEK'S NEGOTIATIONS WHICH WILL BE CONTINUED THROUGH DIPLOMATIC CHANNELS BUT, ON THE ASSUMPTION THAT THE IMMEDIATE ISSUES WOULD BE RESOLVED IN THE NEAR FUTURE, IT WAS UNDERSTOOD REVISION TALKS WOULD BE HELD BEGINNING JULY 11 AND THAT THE LEVEL OF THE DELEGATES WOULD BE RAISED.

4. DURING INFORMAL AFTERNOON SESSION, THE U.S. DELEGATION GAVE THE JAPANESE A DRAFT MEMORANDUM OF CONSULTATION CONTAINING OUR PROPOSALS AND ORALLY CLARIFIED CERTAIN POINTS. TEXT OF THE MEMORANDUM IS AS FOLLOWS:

QUOTE: DELEGATIONS REPRESENTING THE GOVERNMENT OF JAPAN AND THE GOVERNMENT OF THE UNITED STATES OF AMERICA HAVE HELD EXTENSIVE DISCUSSIONS ON OUTSTANDING AIR TRANSPORT ISSUES BETWEEN THE TWO COUNTRIES.

"THE TWO DELEGATIONS CONFIRMED THAT NEGOTIATIONS WILL BE RESUMED WITH THE OBJECTIVE OF REACHING AGREEMENT ON REVISION ISSUES BY DECEMBER 31, 1977. THESE NEGOTIATIONS WILL BE HELD BEGINNING JULY 11 FOR ONE WEEK, OCTOBER 3 FOR TWO WEEKS, AND NOVEMBER 14 FOR AT LEAST TWO WEEKS. IT IS ALSO UNDERSTOOD THAT THE TWO GOVERNMENTS WILL RAISE THE LEVEL OF THE DELEGATIONS FOR THESE NEGOTIATIONS. AMONG THE REVISIONS TO BE CONSIDERED WILL BE THE QUESTION OF ADDITIONAL JAPANESE ROUTE RIGHTS IN THE TRUST TERRITORY OF THE PACIFIC ISLANDS.

"IN ORDER TO PROVIDE A CONSTRUCTIVE CLIMATE FOR THE FOREGOING NEGOTIATIONS, THE TWO DELEGATIONS AGREED ON THE FOLLOWING ARRANGEMENTS WITH REGARD TO CERTAIN IMMEDIATE ISSUES:

"1. JAL AND AIR MICRONESIA MAY COMMENCE SERVICE ON THE SAIPAN-TOKYO ROUTE ON OR AFTER JUNE 1, 1977 AT THE LEVEL OF FOUR ROUNDTRIP FLIGHTS PER WEEK AND
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PAGE 03 TOKYO 07073 01 OF 02 130919Z

MAY INCREASE THIS LEVEL TO SEVEN ROUNDTRIP FLIGHTS PER WEEK AS OF OCTOBER 1, 1977. IT IS UNDERSTOOD THAT AIR MICRONESIA WILL UTILIZE B-727-100 AIRCRAFT FOR THIS SERVICE.

"2. JAPANESE ROUTE 4 WILL BE AMENDED TO READ "FROM JAPAN TO SAIPAN AND GUAM", IN ACCORDANCE WITH ARTICLE 16(A) OF THE CIVIL AIR TRANSPORT AGREEMENT. THE DELEGATIONS WILL RECOMMEND TO THEIR GOVERNMENTS THAT DIPLOMATIC NOTES BE EXCHANGED AS PROMPTLY AS POSSIBLE. THE AERONAUTICAL AUTHORITIES OF EACH GOVERNMENT WILL USE THEIR BEST EFFORT TO ISSUE THE NECESSARY PERMITS FOR SAIPAN-TOKYO SERVICES AS SOON AS POSSIBLE.

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PAGE 01 TOKYO 07073 02 OF 02 130925Z
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SSO-00 NSCE-00 USIE-00 PA-01 PRS-01 SS-15 NSC-05
L-03 H-01 INRE-00 IO-13 /077 W
-----130934Z 095994 /16

O R 130835Z MAY 77
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC IMMEDIATE 7745
INFO AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 2 OF 2 TOKYO 7073

LONDON CIVAIR DEL FOR STYLES

"3. NEITHER U.S. NOR JAPANESE AIRLINES WOULD
OPERATE JAPAN-Saipan/Micronesia CHARTER FLIGHTS,
NOR OPERATE CHARTER FLIGHTS BETWEEN TOKYO AND GUAM
CARRYING CHARTER PASSENGERS DESTINED FOR SAIPAN,
WITHOUT APPROVAL OF THE AERONAUTICAL AUTHORITIES OF
THE OTHER COUNTRY.

"4. JAPAN WILL GIVE U.S. SUPPLEMENTAL AIRLINES
EQUAL CONSIDERATION WITH OTHER U.S. AIRLINES IN
ALLOCATING SLOTS FOR CHARTER FLIGHTS AT HANEDA AIRPORT
BASED ON THE CURRENT SLOT ALLOCATION SYSTEM. U.S.
SUPPLEMENTAL AIRLINES MAY ALSO USE UNUSED SLOTS
REGULARLY ALLOCATED TO THE U.S. SCHEDULED AIRLINES
FOR SCHEDULED FLIGHTS. CLOSE COOPERATION WILL BE
MAINTAINED TO ACHIEVE AN ADEQUATE ALLOCATION OF SLOTS
FOR U.S. SUPPLEMENTAL AIRLINES BASED ON THEIR
CHARTER PROGRAMS AS MAY BE FILED FROM TIME TO TIME.

"5. THE MINIMUM REGULARLY ASSIGNED SLOTS AT
HANEDA FOR THE U.S. SCHEDULED AIRLINES WILL BE 334
PER WEEK AS FOLLOWS: PAN AMERICAN 128, NORTHWEST 132,
FLYING TIGER 70, AND AIR MICRONESIA 4. WITHIN THIS
TOTAL OF 334, SLOTS BY ONE AIRLINE MAY BE TEMPORARILY
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PAGE 02 TOKYO 07073 02 OF 02 130925Z

REALLOCATED TO OTHER U.S. AIRLINES, IN ACCORDANCE
WITH THE ARRANGEMENTS DISCUSSED.

"6. THE U.S. WILL REFRAIN FROM SUBMITTING TO
THE JAPANESE AUTHORITIES FURTHER INCREASES IN CAPACITY
BY U.S. SCHEDULED AIRLINES PRIOR TO DECEMBER 31, 1977,

IT BEING UNDERSTOOD THAT NORMAL SEASONAL VARIATIONS
IN CAPACITY MAY CONTINUE TO TAKE PLACE AND THAT U.S.
AIRLINES WILL RECEIVE THE SAME TREATMENT AS OTHER
INTERNATIONAL AIRLINES WHEN OSAKA IS OPENED FOR
USE BY WIDE-BODIED AIRCRAFT. END QUOTE.

5. THE JAPANESE SIDE SAID THEY HAD NO QUESTIONS
RE PROPOSED MEMORANDUM AND TALKS WERE ADJOURNED.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CIVIL AVIATION, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 13-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977TOKYO07073
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770169-0002
Format: TEL
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770559/aaaabypq.tel
Line Count: 179
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c095a494-c288-dd11-92da-001cc4696bcc
Office: ACTION EB
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 15-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2525217
Secure: OPEN
Status: NATIVE
Subject: CIVAIR: US-JAPAN NEGOTIATIONS: MAY 13
TAGS: EAIR, JA, US
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/c095a494-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009